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AUGUST 2019

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JUDGMENTS OF INTEREST IN THE AUGUST 2019 EDITIONS OF THE SALR, SACR AND THE NAMIBIAN LAW REPORTS.

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SOUTH AFRICAN LAW REPORTS

The review of an unlawful tender award where there is unreasonable delay

After a municipality had awarded a construction contract to the respondent, it instituted proceedings to review and set aside its own decision on the ground that there had been no lawful tender process. The Constitutional Court found that, despite the municipality's unreasonable delay in bringing a review, it was obliged to declare the award invalid as it was clearly unlawful, but that, in appreciation of the respondent's accrued rights, it would not set it aside. *Buffalo City Metropolitan Municipality v Asla Construction (Pty) Ltd* 2019 (4) SA 331 (CC)

Fairness, reasonableness and proportionality as requirements for the validity of contractual terms

The High Court had refused to enforce the cancellation of the lease agreements of the respondents, and their eviction, as such a sanction was 'disproportionate' to the breach—a failure to renew timeously. However, the SCA reversed that decision, finding nothing offensive in the renewal clauses. In doing so, it confirmed that a court may refuse to enforce sanctions that were contrary to public policy, but rejected the notion that fairness, reasonableness and proportionality were self-standing requirements for the enforcement of a sanction. *Trustees, Oregon Trust and Another v Beadica 231 CC and Others* 2019 (4) SA 517 (SCA)

Claims for reflective losses

Shareholders brought an action against their company directors when their shares declined in value due to losses the company suffered as a result of the directors' conduct. The court rejected the claim. It found that a shareholder could not recover the loss in share value as a result of a wrong done to the company, because such a loss was merely a reflection of the loss suffered by the company, which was the correct party to bring proceedings. *Hlumisa Investment Holdings RF Ltd and Another v Kirkinis and Others* **2019** (4) SA 569 (GP).

SOUTH AFRICAN CRIMINAL LAW REPORTS

Payment of admission-of-guilt fine by child proscribed by Child Justice Act 75 of 2008

A 17-year-old accused was arrested and detained after having been found in possession of a small quantity of cannabis. On the recommendation of the arresting officer he paid an admission-of-guilt fine. The reviewing judge set aside the fine on the basis that it was proscribed by s 18(2) of the Child Justice Act 75 of 2008. He also held that in circumstances where a child was alleged to have committed such a minor offence, police officials should ideally release the child on written notice into the care of their parents in terms of s 21(2)(a) of the Act. S v Garland 2019 (2) SACR 162 (WCC)

Magistrate not empowered to impose 100 % non-parole period nor direct that determinate sentence commence running after life term

A regional magistrate sentenced the accused, who was already serving a sentence of life imprisonment for another offence, to 15 years' imprisonment for the possession of a suspected stolen motor vehicle. He further ordered that he should never be released on parole and that the sentence should only start running after the completion of the life sentence. In an application for leave to appeal the sentence, the court found that the magistrate did not have the power in terms of s 276B of Criminal Procedure Act 51 of 1977 to fix a 100% non-parole period, nor was he empowered in terms of s 39(2)(a) of the Correctional Services Act 111 of 1998 to order that a determinate sentence commence running after the completion of a sentence of life imprisonment. *S v Makhokha* 2019 (2) SACR 198 (CC)

Belief in witchcraft taken into account in imposition of sentence

A young woman enlisted her boyfriend to kill her grandmother whom she believed had bewitched her. The court on appeal found that her belief in witchcraft, together with the cumulative effect of her personal circumstances, constituted substantial and compelling circumstances justifying deviation from the prescribed life sentence. A sentence of 10 years' imprisonment was considered appropriate. *Director of Public Prosecutions v Moloto* 2019 (2) SACR 123 (SCA)

THE NAMIBIAN LAW REPORTS

Deregistration of a religious order as an employer—whether the definitions of `employer' and `employee' in the Social Security Act 34 of 1994 read together with s 128A of the Labour Act 11 of 2007 applied to the religious order?

The appellant church appealed against a decision in the Labour Court which dismissed its appeal from the refusal by the Social Security Commission to deregister it as an employer. The Labour Court applied the presumption contained in s 128A of the Labour Act and found that the service rendered by and the remuneration paid to members in the form of stipends, as well as the degree of supervision and control, met three of the listed factors which gave rise to the presumption of employment which it found that the appellant had not rebutted. On appeal it was contended for the appellant, inter alia, that there would first need to be an employment contract or another form of contractual relationship before the factors listed in s 128A could give rise to the presumption of being an employee. The Supreme Court held that each case had to be considered on its own facts with reference to the rules and practice of the specific religious order or church. *Christian Congregation of Jehovah's Witnesses of Namibia* 2019 (2) NR 342 (SC)

Review of four matters where magistrates had mero motu recused themselves

In each of the matters the magistrates had mero motu recused themselves from part heard matters because the Magistrates Commission refused to consider or interview them for permanent appointments as regional magistrates despite the fact that they had acted in the same positions, because they did not possess the qualifications required for appointment as magistrate as provided for by s 14(2) of the Magistrates Act 3 of 2003. The Supreme Court held that the factual ground on which the two magistrates had recused themselves fell far short of the threshold necessary to satisfy the test for recusal. The conduct of the magistrates were ordered to proceed with the said matters. **S v Stewe and Three Similar Matters** 2019 (2) NR 359 (SC)

Sentence ruling in respect of a policeman using his service firearm in a domestic setting

The accused, a commander of the criminal investigation unit at a police station at the time of the offences, had been in a relationship with the complainant and had not approved of her relationship with the deceased. He shot at her and shot and killed the deceased in the complainant's shack. The High Court held that a policeman who committed a crime not only breached the trust that the community had placed in him, he attacked and undermined

the foundation of organised society and thus deserved a sentence that served as an example. The accused used his service pistol without authorisation. He engaged in a criminal activity, thereby acting outside his powers as an officer who was tasked to prevent crime. He could clearly be regarded as a danger to society and the only way was to remove him from public circulation for a substantial period of time. **S v Awaseb** 2019 (2) NR 377 (HC)

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KONRAD v NDAPANDA (SC)

SHIVUTE CJ, CHOMBA AJA and MOKGORO AJA 2018 OCTOBER 3; 2019 FEBRUARY 28

Practice—Applications and motions—Dispute of fact—Court's discretion in rule 67 of Rules of High Court to dismiss application—Such discretion to be exercised bearing in mind overriding objective of rules to facilitate resolution of real issues in dispute justly and speedily, efficiently and cost effectively as far as practicable.

MINISTER OF SAFETY AND SECURITY AND OTHERS v MAHUPELO (SC)

SHIVUTE CJ, CHOMBA AJA and MOKGORO AJA 2018 JULY 4; 2019 FEBRUARY 28

Delict—Malicious prosecution—Continuing malicious prosecution—Whether established on evidence—Court on appeal overturning High Court's decision where prosecution had honest belief founded on reasonable grounds that continuation of prosecution was justified.

Constitutional practice—Courts—Supreme Court—Inappropriate for apex court to decide issue where court a quo not given benefit of its own views—Matter of constitutional damages remitted to court a quo.

S v GARISEB (SC)

MAINGA JA, SMUTS JA and CHOMBA AJA 2019 MARCH 13; APRIL 1

Criminal law—Rape—What constitutes—'Genital stimulation' as intended by s 1(1)(c) of Combating of Rape Act 8 of 2000—Stimulation in question not that of perpetrator but victim. **Criminal procedure**—Conviction—Competent verdicts—Charge of rape—Attempted rape competent verdict in terms of s 18 of the Riotous Assemblies Act 17 of 1956.

CHRISTIAN CONGREGATION OF JEHOVAH'S WITNESSES OF NAMIBIA (INCORPORATED ASSOCIATION NOT FOR GAIN) v SOCIAL SECURITY COMMISSION OF NAMIBIA (SC)

DAMASEB DCJ, MAINGA JA and SMUTS JA 2019 MARCH 7; APRIL 3

Labour law—Employee—What constitutes—Of church or religious order—Whether `employees' as intended by Social Security Act 34 of 1994 read together with s 128A of Labour

Act 11 of 2007—Each case had to be considered on its own facts with reference to rules and practice of specific religious order or church.

S v STEWE AND THREE SIMILAR MATTERS (SC)

DAMASEB DCJ, MAINGA JA and FRANK AJA 2019 MARCH 6, 15

Magistrate—Recusal—Mero motu recusal of magistrate—Magistrates recusing themselves in protest at their treatment by Magistrates Commission—Recusals impermissible and strongly deprecated—Recusals set aside and magistrates ordered to finalise cases.

S v LAMECK AND OTHERS (HC)

LIEBENBERG J 2019 JANUARY 16, 17, 24

Criminal law—Corruption—Investigation under provisions of Anti-Corruption Act 8 of 2003— Summons—Validity of—Issuing of summonses prior to the initiation of an investigation contemplated in s 18(3)—Summonses invalid and evidence obtained in consequence of summons unlawful.

S v AWASEB (HC)

USIKU J 2019 JANUARY 16; FEBRUARY 21

Criminal procedure—Sentence—Murder—Mitigating and aggravating circumstances— Accused, police officer, used his service firearm in domestic setting—Deterrence as objective of punishment emphasised—Direct imprisonment not avoidable—Accused not having shown genuine remorse at all—Policeman who committed crime attacking and undermining foundation of organised society and thus deserving sentence that served as example—Accused used his service pistol without authorisation—Accused engaged in criminal activity, acting outside his powers as officer who was tasked to prevent crime—Accused regarded as danger to society and only way was to remove him from public circulation for substantial period of time.

STEYN v STANLEY (HC)

USIKU J 2018 JULY 3, 5; SEPTEMBER 13; DECEMBER 7

Evidence—Production and admission of—Sufficiency of proof—Proof of claim on balance of probabilities—Circumstantial evidence and direct evidence—In finding facts or making inferences in a civil case one may, by balancing probabilities select conclusion which seems to be more natural, or plausible, conclusion from amongst several conceivable ones, even though that conclusion was not only reasonable one.

Animal—Damages caused by—*Actio de pauperie*—Defendant's dogs allegedly having attacked and killed plaintiff's livestock on plaintiff's farm—Requirements for liability—Defendant liable for damages caused to extent as proved by evidence.

NDEVAHOMA v SHIMWOOSHILI AND OTHERS (HC)

UEITELE J 2018 OCTOBER 23; 2019 JANUARY 25

Land—Communal land—Right of leasehold—Size of farm—Fact that farm exceeded 100 hectares did not per se invalidate leasehold granted in terms of s 30 of Agricultural Communal Land Reform Act 5 of 2002.

Land—Communal land—Right of leasehold—Leaseholder claiming exclusive rights—Argument fallacious—Communal land vested in state which held it in trust for benefit of traditional communities—Agricultural Communal Land Reform Act 5 of 2002, s 17.

Land—Communal land—Right of leasehold—Right to claim eviction—Only chief or traditional authority or land board concerned could institute legal action for eviction of person occupying communal land—Agricultural Communal Land Reform Act 5 of 2002, s 43.

GAWESEB v COUNCIL OF THE MUNICIPALITY OF WINDHOEK AND OTHERS (HC) PRINSLOO J

2018 AUGUST 10; OCTOBER 29, 31

Administrative law—Administrative action—Issuing of licence or permit—Finality of decision—Licence remaining valid until set aside by court.

Administrative law—Fair administrative justice—Article 18 of Namibian Constitution— Unilateral decision to revoke prior approval of applicant's building plans was not in spirit of art 18—Article requiring administrative officials to act fairly and reasonably, and comply with requirements imposed upon such bodies and officials by common law and any relevant legislation—Decision taken without affording applicant opportunity to make representations or to be heard, leaving applicant with far-reaching consequences.

Administrative law—Review—Application to review and set aside administrative decisions— Third to seventh respondents bringing counter-application to review and set aside first and second respondents decision to approve applicant's building plans—Third to seventh respondents delaying in seeking review—Unreasonable delay in context of construction work under building permit—Counter-application dismissed.

IMENE v NAMDEB DIAMONDS (PTY) LTD AND OTHERS (LC)

MASUKU J 2018 APRIL 17; OCTOBER 18

Labour law—Dismissal—Fairness of—Disciplinary hearing—Charge sheet—Playing important role in fairness of proceedings.

Labour law—Arbitration—Arbitrator's duties—Inspection in loco—Part and parcel of arbitration proceedings and proceedings at such inspection had to be properly recorded and caused to formally form part of record of proceedings—Record of proceedings incomplete.

Labour law—Arbitration—Arbitrator's duties—Witnesses—Hearsay evidence—Where witnesses available they should testify instead of relying on hearsay evidence.

Labour law—Arbitration—Arbitrator's duties—Intervention in hearing by outsider impermissible.

KAMWI v CHAIRPERSON OF THE COUNCIL OF THE LOCAL AUTHORITY OF KATIMA MULILO AND OTHERS (HC)

MASUKU J 2018 MAY 16; NOVEMBER 15

Contract—Offer and acceptance—Terms of offer must be certain and definite—Sale of land within local authority area subject to provisions of s 30(1)(t) of Local Authorities Act 23 of 1992, as amended—Not all terms for sale of property were agreed upon by parties—No deed of sale came into existence.

AKWENYE AND ANOTHER v AKWENYE AND OTHERS (HC)

ANGULA DJP 2018 FEBRUARY 14; MARCH 13, 28; AUGUST 15; OCTOBER 31

Costs—Wasted costs—Of intervening party—Costs of parties intervening on basis that they had interest in matter—Relief sought against them abandoned after they intervened—Intervening parties entitled to their costs.

GERMANUS v DUNDEE PRECIOUS METALS TSUMEB AND OTHERS (LC) PARKER AJ 2018 OCTOBER 5, 23

Labour law—Arbitrator's award—Appeal against—Grounds of appeal—Notice of appeal must contain grounds within meaning of Rules Relating to the Conduct of Conciliation and Arbitration before the Labour Commissioner, rule 23—Grounds must not be conclusions drawn by drafter of notice of appeal—Appellant had not established why sanction of dismissal was not appropriate sanction and why arbitrator's decision in upholding sanction of dismissal was wrong—Arbitrator exercised her discretion on judicial grounds and for sound reasons, which she properly articulated, that was, without bias or caprice or application of wrong principle.

ANGULA v STUTTAFORD VAN LINES AND ANOTHER (LC)

PARKER AJ 2018 NOVEMBER 9, 27

Labour law—Arbitrator's award—Appeal against—Unfair dismissal—Court finding arbitrator was wrong declining to order reinstatement—There was no evidence that employment relationship between employer and employee had broken down irretrievably—Arbitrator had found that fact on evidence—Arbitrator erred in law and his refusal to order reinstatement was wrong and perverse—Court having all facts before it and so was in as good position as arbitrator to order reinstatement—Court therefore entitled to interfere and put right the wrong.

ROSSING URANIUM LTD v GOSEB AND ANOTHER (LC)

PARKER AJ 2018 OCTOBER 19; 2019 FEBRUARY 7

Labour law—Arbitrator's award—Appeal against—Unfair dismissal—Time limit within which to refer dispute to Labour Commissioner in terms of s 86(2)(*a*) of Labour Act 11 of 2007—Six 'calendar months'—Meaning of—Ordinary dictionary meaning.

Labour law—Arbitrator's award—Appeal against—Unfair dismissal—Fair reason to dismiss as opposed to valid reason to dismiss—Arbitrator exercised his discretion on judicial grounds and for sound reasons and court should be very slow to interfere and substitute its own decision.

Labour law—Arbitrator's award—Appeal against—Unfair dismissal—Rule 20 (of Rules Relating to the Conduct of Conciliation and Arbitration before the Labour Commissioner) agreement made between unfairly dismissed employee and errant employer which excluded reinstatement as remedy was invalid and of no force—Rule could not permit parties to take away power of arbitrator in terms of s 86(15) of Labour Act 11 of 2007 to order reinstatement.

S v DIERGAARDT (HC)

NDAUENDAPO J and USIKU J 2019 JANUARY 19; MARCH 15

Criminal procedure—Evidence—Mutually destructive versions—Proper approach to assessment of evidence—Not permissible for court to reject defence witnesses, including accused, merely because court satisfied as to reliability and credibility of state witnesses—Court to apply its mind to probabilities of case—Only after so applying its mind would court be justified in reaching conclusion as to whether guilt of accused established beyond reasonable doubt.

Criminal procedure—Evidence—Witness—Issue central to dispute between state and defence—Failure by state to call witness who was present and could testify to such issue to corroborate complainant's case—Such failure detrimental to state's case.

Criminal law—Theft—Intent—Bona fide belief on part of accused that thing alleged to be stolen belongs to him to exclusion of any other person—Such excluding intention to steal—To be proved that accused intended to deprive owner permanently of whole benefit of ownership of thing in question.

S v ROOI (HC)

ANGULA DJP, LIEBENBERG J and SHIVUTE J 2019 MARCH 20

Criminal law—Drug offences—Methaqualone—Possession of in contravention of s 2(*b*) of Abuse of Dependence-Producing Substances and Rehabilitation Centres Act 41 of 1971—Proclamation 277 of 1977 amending schedule to Act by deleting 'Methaqualone' in part II and adding 'Methaqualone' to part I of schedule—Proclamation 277 of 1977 applicable in Namibia—Accused charged with possession of Methaqualone under part III of schedule should accordingly be charged and convicted of possession of a dependence-producing substance under part I of the schedule.

Criminal law—Drug offences—Methaqualone and cannabis—Possession of in contravention of s 2(b) of Abuse of Dependence-Producing Substances and Rehabilitation Centres Act 41 of 1971—Accused convicted of possession of Methaqualone in contravention of s 2(b) of Act and separate conviction of possession of cannabis in contravention of s 2(b) of Act—Accused should have been convicted of one count of possession of methaqualone and cannabis (both dependence-producing substances under part I of schedule to Act) in contravention of s 2(b) of Act 41 of 1971—Convictions amended accordingly.

S v ABSALOM (NLD)

JANUARY J and SALIONGA J 2019 FEBRUARY 26

Criminal law—Abortion—Contravention of s 10(1)(a) of Abortion and Sterilization Act 2 of 1975—Charge—Necessary averments—Charge should make reference to s 1 of Act—Charge should also allege all elements of charge of procuring an abortion—Specimen charge set out in earlier reported judgment to be used.

Criminal procedure—Plea—Guilty—Questioning in terms of s 112(1)(b) of Criminal Procedure Act 51 of 1977—Abortion—Contravention of s 10(1)(a) of Abortion and Sterilization Act 2 of 1975—Accused not admitting that she was not medical practitioner or that she had intentionally procured abortion or that at time of abortion foetus was still alive—Conviction set aside.

Criminal procedure—Sentence—Community service—Sentence not specifying type of work to be performed or time within which it was to be performed—Sentence vague for lack of particularity.

S v KAMENYE AND TWELVE SIMILAR CASES (NLD)

JANUARY J and SALIONGA J 2019 MARCH 26

Criminal procedure—Review—Record—Magistrate and clerk of court should take proper care when preparing records—Record to be prepared in accordance with 'Chapter XIII of the Codified Instructions: Clerk of the Criminal Court' issued by the Permanent Secretary for Justice—Important that presiding magistrate's date of appointment appearing on charge in such record—Magistrate has ultimate responsibility for ensuring correct record of proceedings before him or her.

QJ v EJ (HC)

PRINSLOO J 2018 NOVEMBER 5-7; DECEMBER 3; 2019 MARCH 8, 13

Marriage—Divorce—Jurisdiction—High Court—Foreign divorce order—`Limited divorce order' granted by United States court—Effect of on jurisdiction of Namibian High Court—Parties still considered to be husband and wife—High Court had jurisdiction.

Marriage—Custody of minor children—Custody order having been granted by United States court in 'limited divorce order'—Child permanently resident in Namibia—Court not bound by US court's decision—Matrimonial Causes Jurisdiction Act 22 of 1939, s 5.

Marriage—Custody of minor children—Right of access to child by noncustodial parent—Access by digital platforms—Non-custodial parent resident in United States whereas child and her mother resident in Namibia—Best interests of child—Court fashioning order to facilitate extensive but reasonable access via Skype or FaceTime or other social media application.

S v SHEETEKELA AND OTHERS (SC)

DAMASEB DCJ, HOFF JA and FRANK AJA 2019 APRIL 15, 17

Criminal procedure—Evidence—Witness—Cross-examination—Of witness for state not called during state's case and who had been made available to defence—Despite prosecutor having consulted with witness, witness could be cross-examined by prosecution using services of another prosecutor—No rule that there could only be one prosecutor in case.

S v MANALE (HC)

USIKU J 2019 FEBRUARY 28; MARCH 1; APRIL 25

Criminal law—Fraud—Sentence—Fraud perpetrated by bank employee making false claims on estates of deceased persons—Crimes committed over a period of 17 months involving amount of N\$5 million—Accused sentenced to 17 years' imprisonment.

THOMAS v DIRECTORATE OF LEGAL AID AND OTHERS (HC)

GEIER J 2019 APRIL 10, 11, 26

Court—High Court—Jurisdiction—Accused standing trial brought application in civil stream seeking order interdicting state from continuing prosecution against him—Although form of remedies he sought were civil in nature, purpose thereof was to halt his trial—Court declining jurisdiction in favour of judge seized with criminal trial.

AKATAMA v COMMISSIONER-GENERAL: HAMUNYELA AND OTHERS (NLD) CHEDA J 2019 MARCH 27; MAY 9

Prison—Prisoner—Parole—Release on—Court's powers to order release limited—Prison authorities and parole board were given that function—No rule that offender who had served half his sentence was automatically entitled to be released.

NAMIBIA AIRPORTS CO LTD v FIRE TECH SYSTEMS CC AND ANOTHER (SC)

MAINGA JA, SMUTS JA and HOFF JA 2018 APRIL 3; 2019 APRIL 12

Administrative law—Review—Right to fair administrative justice—Breach of—Public law remedies—Only in exceptional circumstances that private law remedies would be granted to party for breach of right in public domain—Claim for damages was private law remedy—Court a quo therefore erred in granting leave to pursue damages.

Administrative law—Review—Right to fair administrative justice—Tender award—Flawed tender—Remedies—Court finding award of tender irregular but not setting it aside because of practical difficulties—Applicant had not attempted to interdict award but had waited before seeking its setting aside—Cross-appeal dismissed.

DIRECTOR-GENERAL OF THE NAMIBIAN CENTRAL INTELLIGENCE SERVICE AND ANOTHER v HAUFIKU AND OTHERS (SC)

DAMASEB DCJ, MAINGA JA and SMUTS JA 2019 MARCH 4; APRIL 12

Constitutional law—Fundamental rights—Freedom of speech and expression in terms of art 21(1)(a) of Constitution of Namibia—Freedom of press—Designation by government of information as being violation of Protection of Information Act 84 of 1982 and Namibian Central Intelligence Service Act 10 of 1997—Mere assertion insufficient and government required to place sufficient evidence before court, in camera if necessary, in order for court to make assessment.

Practice—Interdict—When to be granted—Mootness—Application to suppress publication of information alleged to be state secret—Information published on e-justice system—Whether matter then moot.

CLEAR ENTERPRISES (PTY) LTD v MINISTER OF FINANCE AND OTHERS (HC)

MASUKU J 2018 SEPTEMBER 13; 2019 MAY 17

International law—Diplomatic immunity—Conferring of—Southern African Customs Union— Proof of—Act of granting immunity not to be confused or conflated with proof thereof— Absolute immunity granted by Namibia in terms of headquarters agreement.

ZILLION INVESTMENT HOLDING (PTY) LTD v SALZ-GOSSOW (PTY) LTD (SC)

SMUTS JA, HOFF JA and FRANK AJA 2019 APRIL 1, 17

Engineering and construction law—Construction agreement—Dispute resolution— Construction contract in Federation Internationale des Ingenieurs- Conceils (FIDIC) form— Adjudicator making order that respondent had to pay contractor—Provisions of contract clear that respondent had to pay and obligation not suspended by pending arbitration.

S v TANGI (NLD)

TOMMASI J and JANUARY J 2018 MARCH 6, 20

Criminal procedure—Sentence—Theft—Maximum sentence of five years' imprisonment with one year suspended imposed on young first offender for theft from employer of goods worth N\$42 900—Custodial sentence required when stealing from employer—Sentence was disproportionate to other sentences imposed for similar offences—Sentence startlingly inappropriate and substituted with two years' imprisonment, with one year conditionally suspended.